European Commission United Nations Development Programme International IDEA

Joint Training on Effective Electoral Assistance

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Voting operations & Election-Day

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Joint Training on Effective Electoral Assistance Day 2



Voting Operations The culminating stage of every electoral cycle

- The many spinning wheel of the electoral process must fall in place and become one well-oiled functioning machine delivering on one specific day
- Immediate return on past months investments on planning and training



No zero risk exercise

- Well-prepared elections usually lead to "quiet" E-Day
- However the EMB does not control all parameters to conduct peaceful elections
- In particular the **Human Dimension** of the electoral process is instrumental in achieving successful elections

By the time voting operations start all election-related activities must have been **planned** and **put in place**

But on E-day EMBs may face disruptive factors External factors

Weather

Wise decision when setting up the electoral agenda **Violence**

Inclusiveness and voter information

Logistics

Established and tested distribution / collection plan **Training**

Well-equipped polling staff

RISK FACTORS

-PERMANENT MARKER PEN





-INDELIBLE INK MARKER PEN



- Assess all risk factors and come up with a contingency plan
- Anticipate problems that could arise from mishandled E-day operations

Even a minor issue may lead to a major crisis situation -as was the infamous ink problem in Afghanistan in 2004



Election Management Challenges

Activities

- Timely distribution of all materials
- Polling staff recruited and well trained
- Voters well informed on where and how to vote

Challenges

- Late or missing materials
- Poorly trained or biased staff not following procedures
- Disenfranchised voters

 not showing up at the right PS or not properly casting their ballots
 - = Flaw in the process



Some E-day contingencies

- Late or delivery of materials; especially secure materials such as ballots and voter lists
- Mistakes in materials -indelible ink-
- Use of inappropriate or non-sustainable technology
- Inaccurate voter allocation on the Voter Register
- Unprofessional behavior from Polling staff
- Ineffective queue control
- Political contestants challenging the election
- Security incidents
- Weather conditions

Challenges for TA on E-day

Limited possibilities to intervene
 "the train already left the station"

 Prepare for contingencies in advance;
 → in particular for emergency delivery / collection mechanisms -Plan "B"

•Consider to "**pay**" for contingencies where there are no other options...

→ Last minutes decisions are costly

 Apply political multi- and bi-lateral pressure where appropriate and effective

Learn from the exercise

Prepare for the postelection period and the next cycle to correct shortcomings and conduc capacity building initiatives

➔ Instrumentalize observation findings



External Voting Out-of-Country Voting



Definition

OCV provides the means for citizens residing abroad to participate to their countries' elections

External voting A two dimensions exercise:

Expatriates

Refugees

Set-up of PS in Embassies/ Consulates to and/or postal voting remain a prerogative of the State and the EMB

Legislation may restrict franchise to citizens residing in-country

Technical assistance is not advisable

A phenomenon related to **post-conflict** environment

Protection of refugees' voting rights has become a standard feature of large scale operations in the past decade

OCV = A focus on refugees

It represents an « election within the elections »

• It often requires the launching of a separate TA and extra funding

Challenges

- Who is a refugee?
- Enforcement a specific legal framework
- Establishment of specific operational plan and logistics arrangements
- Conduct of targeted voter information
- Tallying of OCV results into national ones

Is it worth investing on OCV?

Political perspective

Technical perspective

- The complex eligibility issue: "who?" and "why"?
- Politically emotional issue, especially in post-conflict
- The political impact: a biased diaspora?
- The legitimacy and pertinence of expatriates interfering and intervening in the nationbuilding from abroad

- Operationally complex
- Excessively and unreasonably expensive
 - Often unsuccessful due to low turn out, lack of interest and fear of repatriation