European Commission
United Nations Development Programme

Joint Task Force on Electoral Assistance

EC-UNDP Workshop on

Formulating and Implementing Electoral Assistance Projects in the Context of the EC UNDP Partnership

EU EOM Recommendations – Mozambique

Fabio Bargiacchi, *JTF Coordinator, UNDP Brussels*
Ricardo Gomes, *Electoral Assistance Specialist – PALOP, UNDP GB*

Brussels 1 – 4 February 2011

Pro PALOP-TL 2010/2012

General objective:

To contribute to democratic processes in PALOP TL-through support to electoral processes, parliaments and elected parliamentarians and the media

Component 1	Component 2	Component 3
Improve the operational capacity of EMBs	Consolidate the Portuguese-speaking EMB network in ACE and disseminating tools and methodologies of election management in Portuguese	Increase participation of women and youth and improve capacities of Parliaments and Media

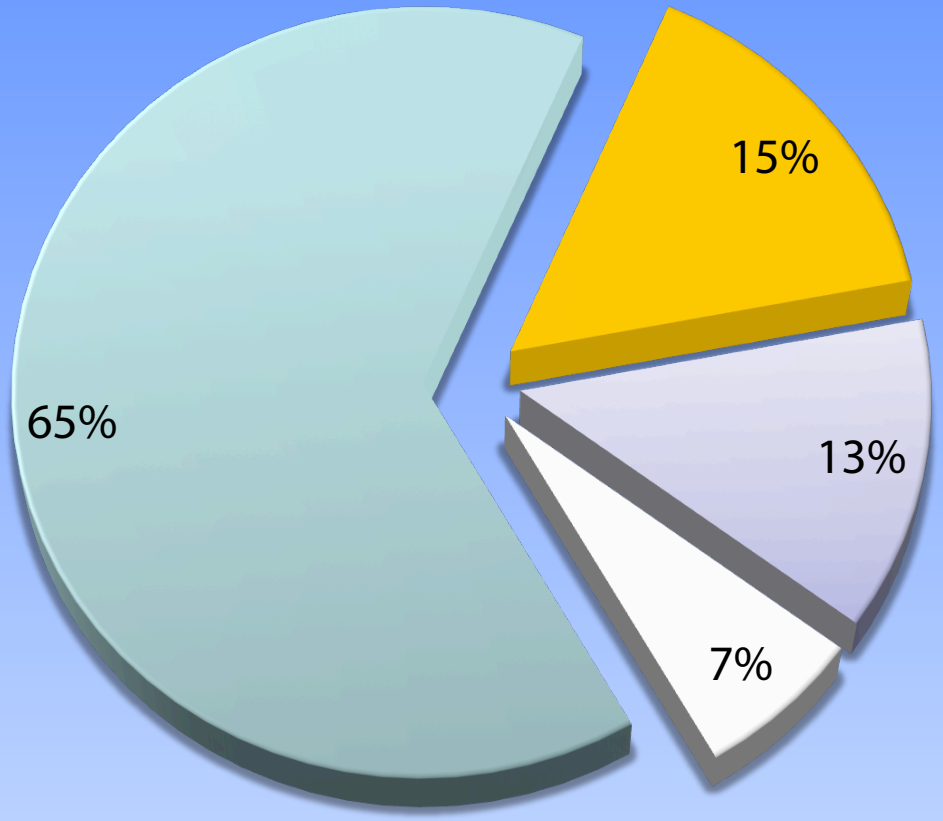
Pro PALOP-TL 2010/2012

Budget

Component 1	3,953,435 €
Component 2	947,500 €
Component 3	800,000 €
GMS UNDP	399,065 €

Project Total: 6,100,000 Euro

Dados agregados por Modalidade

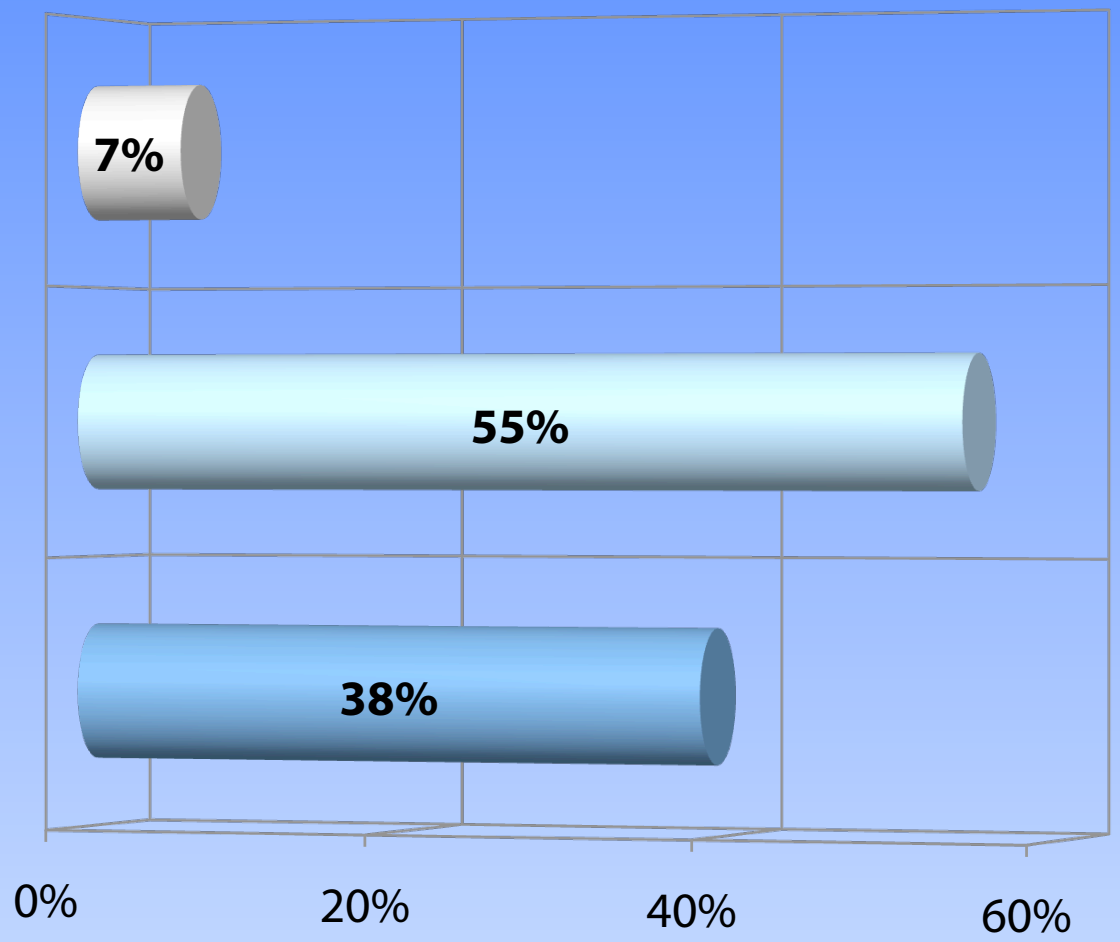


Consolidation of ACE network &

Women & youth parliaments

UNDP GMS

% do Orçamento por beneficiiário



- *UNDP GMS*
- *Specific activities for each of the PALOP-TL countries*
- *Activities that cut across the PALOP & Timor Leste*

GPECS – Orçamento Geral

Project Components

1: Global Activities	*$8,159,506*
2: Regional Activities	*$10,706,471*
3: Country-level Activities	*$18,865,977* *JTF coordination*
4: Gender	*$3,595,434*
5: Administration	*$3,067,167*

TOTAL
$49,847,604

GMS (7%)
$ 3,261,058

GPECS Funds to PALOP/TL

Actividades Nacionais $18,865,977

5 Paises beneficiairos do GPECS

Memorandum of Understanding

BETWEEN THE UNITED NATIONS DEVELOPMENT PROGRAMME (UNDP) COUNTRY OFFICE IN GUINEA BISSAU AND THE UNITED NATIONS DEVELOPMENT PROGRAMME (UNDP) OFFICE IN BELGIUM ON

The Support of the Joint European Commission (EC) and UNDP Task Force on Electoral Assistance /UNDP Brussels Office to the Project
"Support to the Electoral Cycles 2010-2012 in the PALOP and Timor Leste" (Pro PALOP-TL)

Memorandum of Understanding Cooperation – Pro-PALOP/TL & Brazil

In the framework of the European Development Fund, the Commission funds a project in support of Electoral Cycles in the PALOP countries and Timor-Leste. Its implementation foresees explicitly the possibility of triangular cooperation with Brazil for any of the three project components: 1) Improve capacities of electoral management bodies; 2) Consolidate a network of Lusophone electoral management bodies and disseminate tools and methodologies on electoral management in Portuguese; 3) Enhance participation of women and young voters, and improve the capacity of parliaments and media to fulfill their role, particularly in relation to electoral processes.

Memorandum of Understanding Cooperation – Pro-PALOP/TL & Brazil

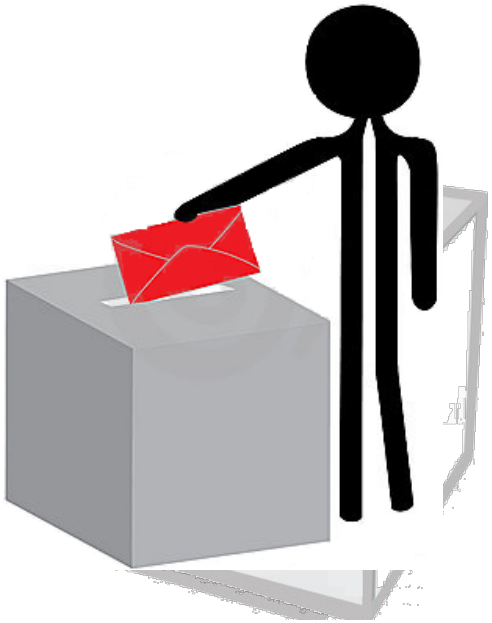
Considering the above, we thereby confirm our intention to develop and enhance our cooperation:

- at an operational level, through concrete projects and activities on electoral assistance, such as the ongoing collaboration at workshops, trainings and publications, as well as through setting up triangular cooperation to be negotiated between the European Commission and the ABC in coordination with the Superior Electoral Court within the above mentioned PALOP & Timor-Leste Electoral Cycles project, upon request of the beneficiary countries, and with no additional transfer of funds to either the European Commission or the Superior Electoral Court.
- at a policy level, by a regular dialogue on electoral support and broader matters of democratic governance, in the context of cooperation with specific developing countries where both parties are active in the development field.

Mozambique – Fact Sheet

Area	801,590 km2
Population	21,669,278
Population growth	1.79%
Literacy rate	47.80%
GDP pr. Capita	$ 900
HDI	0.366

Elections 2009



28 October 2009

Election Observation Missions

CPLP

EISA
Electoral Institute for the Sustainability of Democracy in Africa

SADC
SOUTHERN AFRICAN DEVELOPMENT COMMUNITY
TOWARDS A COMMON FUTURE

AFRICAN UNION

The Commonwealth Secretariat

EU EOM
Mozambique

Election Observation Missions
General Trends

Positive aspects:

- ✓ **Polling staff acted in a professional manner**
- ✓ **Counting was conducted in a calm and orderly environment**
- ✓ **Logistic operations of the STAE were very well organized**
- ✓ **General freedom of speech in the media**
- ✓ **Internal quotas for women defined in the main parties' candidates lists**

Election Observation Missions
General Trends

Relevant challenges:

- ✓ **Lack of clarity of the legal framework & complexity of electoral law**
- ✓ **Lack of clarity in some procedures & inadequate electoral petitions system**
- ✓ **Lack of trust in the independence of the CNE, including lack of CNE transparency**
- ✓ **Slow voting process, isolated incidents of violence & intimidation, police not being interested in solving some cases etc...**

EU Workshop February 2010

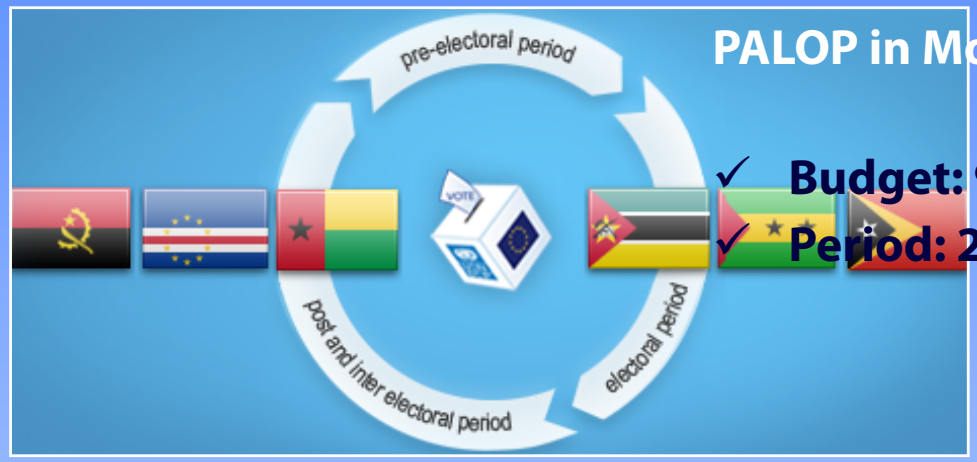
Objective: Examine needs & opportunities

Who: Mozambican panelists & moderators

Identified areas for improvements:

1. Revise the electoral legal framework
2. Proper interpretation of the law by the CNE and the STAE
3. Training of electoral management body members
4. Training and capacity building to political parties

Building synergies between election observation and assistance



PALOP in Mozambique:

- ✓ **Budget: 950.000 euro**
- ✓ **Period: 2010-2012**

PALOP components:

1. **Strengthening of capacities of EMBs**
2. **Consolidation of the electoral management bodies of the PALOP/TL in the ACE network and dissemination of instruments and methodologies for electoral management in Portuguese**
3. **Enhancement of the capacity of Parliaments and media and strengthening the participation of women and youth in the electoral processes**

Building synergies between election observation and assistance

ECS in Mozambique:

- ✓ **Budget: 750.000 USD**
- ✓ **Period: 2010-2012**

GPECS country level support areas:

1. **Strengthening of EMB capacities to plan, manage and deliver elections**
2. **Engagement of stakeholders, including political parties, civil society, media, and policy makers**
3. **Procurement, resources mobilization & fund management, and communication & coordination**
4. **Mainstreaming of women participation in electoral processes**
5. **Rapid response and contingency mechanisms**

JTF mission – Oct/Nov 2010

Mission objective: to establish the Annual Work Plans taking into consideration:

1.Stakeholder views

3.EU February Workshop findings

5.Recommendations of Election Observation reports (CPLP, EISA, SADC, AU, Commonwealth, EU EOM and others)

JTF mission – Oct/Nov 2010

Three areas of electoral support identified and integrated into the AWP of PALOP and GPECS:

- V Strengthening the capacities of the electoral bodies
- V Enhancing the political participation – with a particular scope on women and youth – through support to civic education, reinforcing the electoral bodies' communication strategies
- V Enhancement of the Parliaments capacity as well as that of the media, political parties and civic society in general in terms of understanding the various technical aspects of the electoral process

How to… ?

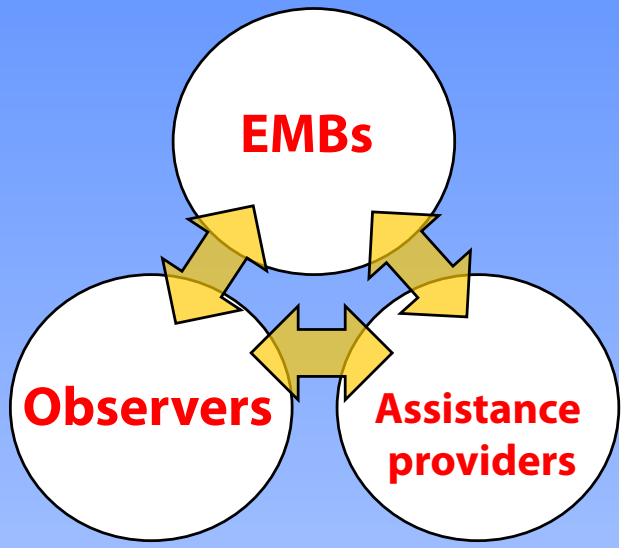
How to integrate observation recommendations in electoral assistance projects?

Developing synergies between election observation and electoral assistance in practice…

Challenges to developing synergies between observation and assistance

- ✓ National actors may not agree/give priority to the issues raised in the observer mission recommendation, hence they are not included as objectives in the subsequent EA projects

- ✓ Recommendations are sometimes formulated by election observation missions in a way that is difficult to translate into an EA project objective



- ✓ Election observation missions often lack specific knowledge to development cooperation mechanisms e.g. EU project cycle management. This may require specific trainings to Core Team Observation members

Systemizing synergies between EO and EA – example A

Year	Activity	Funding	Funds (approx)	Link to Recommendation
Strengthening the operational and strategic planning – legal reforms, budgetary planning and procurement of electoral material				
2011	Training to STAE officers in electoral budgeting, techniques to budget evaluation and electoral procurement	PALOP	250.000 €	<u>EU EOM report:</u> ✓Procedures for procurement of electoral materials ✓Increased # of polling station to not deter voters through long queues ✓Closing time of polling station to be adjusted to ensure credible counting process <u>Other observation reports:</u> ✓Ensure transparency (Commonwealth) ✓Explain decisions (EISA)
2011	Support to the management and upgrade of the STAE and CNE web pages	GPECS	100.000 $	<u>EU EOM report:</u> ✓ CNE should develop a communication strategy ✓ CNE should establish a database of records to be accessible to all stakeholders <u>Other observation reports:</u> ✓ Improve dissemination of public info. (Commonwealth) ✓ Explain decisions (EISA)

Systemizing synergies between EO and EA – example B

Year	Activity	Funding	Funds (approx)	Link to € Recommendation
Voter registration and links with civil register				
2011	Support STAE w. a study on VR upgrade systems based on lessons learnt of the compared PALOP-TL experiences	GPECS	43.000 €	<u>EU EOM report:</u> ✓Support to long/term civic education ✓Extended period for VR public exhibition ✓Establishment of a system to update/maintain VR ✓Parties/CSOs should receive copies of VR <u>Other observation reports:</u> ✓Continuous process of VR (Commonwealth) ✓Continuous update/upgrade (EISA)
2011	Technical assistance to produce technical specifications and procurement plans	PALOP	5.000 €	<u>EU EOM report:</u> ✓An adequate and permanent mechanism for update and maintenance of the voter register should be established combining efforts from the civil registries and the courts in order to allow the voter register to be cleaned from deceased and ineligible voters. <u>Other observation reports:</u> ✓Continuous process of VR (Commonwealth) ✓Continuous update/upgrade (EISA)

Systemizing synergies between EO and EA – example C

Year	Activity	Funding	Funds (approx)	Link to € Recommendation
Transmission & verification of results				
2010	Study & training plan for actors involved in transmission & verification of results	PALOP	23.000 €	<u>EU EOM report:</u> ✓Clear procedure and timetabling on tabulation at district and provincial level should be clearly stated in advance and disseminated to stakeholders <u>Other observation reports:</u> ✓Simplify vote counting (EISA) ✓Improve timely results management (Observatory) ✓Faster counting procedures (Commonwealth)
2010	Training plan for STAE IT staff and CNE on systems and procedures	GPECS	60.000	<u>EU EOM report:</u> ✓Training on counting, tabulation, forms, documentation etc. ✓Clear procedures and timetabling ✓Publishing of results at polling station level <u>Other observation reports:</u> ✓Simplify vote counting (EISA) ✓Improve timely results management (Observatory) ✓Faster counting procedures (Commonwealth)