Electoral Management Bodies (EMBs)

Exercise



Independent Model EMBs

Mixed Model EMBs Governmental Model EMBs

Policy making component

Electoral implementation component

Independent of the executive branch of the government

Independent of the executive branch of the government

Institutionally part of/arranged/set up under the executive branch

Institutionally part of/arranged/set up under the executive branch



Independence

(1) Structural independence:

It is a formal independence that can only be found in the constitution or the electoral law.

(2) 'Fearless independence/behavioural independence':

Normative independence of decision and action that is expected of all models of EMBs in that they do not bend to governmental, political or other partisan influences on their decisions.



A normative, fearless independence of decision and action is expected of all EMBs, no matter model, and can not be guaranteed only by adopting a structurally independent EMB.



The administrative structures

- National or provincial
- Centralized or decentralized
- Permanent or temporary EMB



Discussion in Groups

1.How can an EMB's independence of decision and action be strengthened (more than formally in the electoral law or constitution)?

2. When is a permanent EMB appropriate and when is a temporary EMB?



Factors that can promote independence of decision and action and influence EMB behaviour

- legal framework that embeds EMB independence
- range of powers
- cultural environment and the commitment of EMB members to independent decision making
- political and social expectations
- strong leadership
- appointment and recruitment procedures
- qualifications of members and terms of office
- oversight and accountability framework
- level of transparency
- whether the EMB has a legal personality and is able to sue and be sued





Full-time membership and permanent EMB structures

- workloads may be high throughout the electoral cycle
- recurring electoral activities
- ongoing voter education and information
- continuous voter registration
- continuing electoral law reforms

Part-time membership and temporary EMB structures

- Election dates are fixed
- EMBs have limited responsibility between elections



Division of EMB appointment powers between the executive and the legislature:

- Head of state nominates candidates to the legislature for confirmation
- Head of state appoints members on the advice of the prime minister and following consultation with the leader of the opposition
- The President nominates candidates, the legislature shortlists, the President appoints
- Legislature shortlists candidates for the president, the president chooses some of them and submits back to the legislature for approval