

#### 7th Workshop on Effective Electoral Assistance Accra, 29 June -3 July 2009

# EU/ EC Policy and Strategic Framework for Electoral Support

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**EC** Resources and Services – Who does What?

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## **EU Legal Framework**

**EU Treaty** (art 6, 11)

"The Union is founded on the principles of liberty, democracy, respect for human rights and fundamental freedoms, and the rule of law, principles which are common to all the Member States."

...objective to "develop and consolidate democracy and the rule of law, and respect for human rights and fundamental freedoms"

EC Treaty – (Development Cooperation article 177 - §2)

"Community policy in this area shall contribute to the general objective of developing and consolidating democracy and the rule of law, and to that of respecting human rights and fundamental freedoms"









## Instrumental value of democracy



**Sustainable** development **Poverty alleviation** 













## EC democracy support

### **Democracy / democratic process**

"...a process developing from within, involving all sections of society and a range of institutions that should ensure participation, representation, responsiveness and accountability"

### **Common Principles**

- Locally driven process;
- Long term intervention
- Reform at different levels, with different actors and different sectors







## EC democracy support

#### Financial and technical cooperation programmes:

#### Top down approach

**Democratic institution building** eg, capacity building for electoral commissions and parliaments, support to elections, electoral observation, reform and training of the judiciary, local government support, anti-corruption measures

#### **Bottom-up approach**

**Civil society programmes** eg, projects supporting CS to advocate, inform and educate on HR and democracy issues, to bring pressure to secure political change or to monitor the action of public institutions











## Elections and democracy

Crucial opportunity for political participation and representation eg, organization of the political process, political discourse, media

Important element in the full enjoyment of a wide range of human rights eg, freedom of expression, of assembly and association (Art.21 of the 1948 UN Declaration on HR)

**Important impact on the rule of law,** success relies on legitimacy of institutional frameworks, (election administration, judiciary,...)









#### EC Communication on elections 2000

"Election assistance may be defined as the technical or material support given to the electoral process.

Election observation is the political complement to election assistance. (...). Technically speaking, they are different activities but essentially they should be considered and programmed in a complementary manner."

COM(00)191

"Assistance to electoral processes and observation are complementary activities."

SEC(03)1472









#### **EC Communication on elections 2000**

## **Strategy for electoral support:**

- partnership between the EC and the host country,
- development of national capacity,
- -support to national election commissions and Civil Society Organisations
- long term sustainability after an election,
- promotion of pluralism,
- partnerships with NGOs and support to local observers,
- -importance of electoral registration and fair delimitation of electoral boundaries.









#### EC Conference, 2004

#### "Electoral support, achievements and challenges"

#### Remarks on electoral assistance issues:

- "Requests for assistance received late and for short term interventions - Late formulation of projects
- Too much focus on supporting the electoral event
- -Temporary "ad hoc" institutions or massive deployment of international expertise without effective knowledge transfer, capacity building to ensure sustainability of the process.
- Poor follow-up of EUEOM recommendations
- Absence of coherent methodology, often limited knowledge on Electoral Assistance issues."









## New implementation approach 2006 - ongoing

## Focus on effectiveness and sustainability

- 1 Development tools and methodologies
- Conceptualization of the Electoral Cycle approach;
- Elaboration of the EC Guide on Electoral Assistance;
- Training on effective Electoral Assistance;
- 2 Collaboration and coordination with other actors (UNDP, IDEA, EISA, ACE, Train4Dev,)
- 3 Quality support to programme and projects







**Conceptualization of the** POST-ELECTORAL PERIOD **Electoral Cycle** INSTITUTIONAL CONSTITUTION **Approach** STRENGTHENING & **PROFESSIONAL LEGISLATION** DEVELOPMENT **ELECTORAL AUDITS & ELECTORAL BODIES EVALUATIONS** LEGAL REFORM SYSTEM & **BOUNDARIES ARCHIVING & VOTERS' LISTS** RESEARCH CODES OF **UPDATE** BUDGETING, CONDUCT **FUNDING & OFFICIAL** PRE-ELECTORAL PER **FINANCING** RESULTS **POST LEGAL ELECTION FRAMEWORK ELECTION CALENDAR COMPLAINTS & APPEALS RECRUITMENT & PROCUREMENT VERIFICATION TABULATION PLANNING &** LOGISTICS & **OF RESULTS** OF RESULTS **IMPLEMENTATION** SECURITY THE **ELECTORAL CYCLE OPERATIONAL VOTING TRAINING &** VOTE TRAINING FOR **OPERATIONS & EDUCATION** COUNTING **ELECTION ELECTION DAY OFFICIALS** VOTING **CIVIC EDUCATION** REGISTRATION **ELECTORAL** CAMPAIGN & NOMINATIONS SPECIAL & VOTER **EXTERNAL INFORMATION** VOTING CAMPAIGN VOTER REGISTRATION COORDINATION PARTY FINANCING **BREACHES & OBSERVER PENALTIES ACCREDITATION** MEDIA ACCESS CODES OF **PARTIES &** CONDUCT **CANDIDATES** 



## **EC Methodological Guide on Electoral Assistance**



- ✓ strategy, lessons learnt, electoral cycle approach
- ✓ activities in support of electoral cycles, benefits, risks and cross-cutting considerations.
- ✓ EC procedures,
- ✓ case studies, operational tools and sources of information.









### **Training on Effective Electoral Assistance**



**Joint eLearning** course







## Coordination with other actors (UNDP, IDEA, IOM, OAS, CIDA,...)



HOME

HOME

CONCEPTS

THE PARTNERSHIP

JOINT TASK FORCE

PROJECTS

ELECTORAL CYCLE APROACH

TRAININGS & EVENTS

GLOBAL TOOLS

OPERATIONAL GUIDELINES

HANDBOOKS & PUBLICATIONS

LINKS

PICTURES



The EC-UNDP partnership in electoral assistance is unique for its scope, for its achievements and ambitions. It builds on a history of sector experience, specific attention to the lessons learned in previous projects and a mutual understanding of each other's approaches, roles and capacities.

The partnership is proving to be of increasing value to electoral assistance operations to the beneficiary countries, as it allows to rationalize interventions in the area and leads to better and timelier formulation, implementation and monitoring of projects, and is in line with the concepts of enhanced donor coordination from the March 2005 Paris Declaration on Aid Effectiveness. The resulting projects are consequently more effective, sustainable and in harmony with overall EU and UN objectives.

The EC and UNDP have been collaborating in the field of electoral assistance since 1997 but it is since 2004, with the implementation of the project in support of the electoral processes in the Democratic Republic of Congo that the collaboration was strongly intensified, leading to the signature, in 2006, of the "Operational Guidelines for the Implementation of Electoral Assistance Programmes and Projects".

The EC-UNDP partnership in electoral assistance relies heavily on the strong cooperation between services at the level of headquarters for the quality support mechanisms available. These can include, through a **Joint Task Force**, formulation and monitoring missions, support for the selection of experts and procurement of election material, joint trainings, development of guidelines, gathering of lessons learned and participation to specialized electoral networks.

















Download here the main two reference-tools for the formulation and implementation of Electoral Assistance Projects of the EC and UNDP



## EC/UNDP partnership on electoral assistance www.ec-undp-electoralassistance.org















### **Quality support to projects / programmes**

- Establishment of the EC/UNDP Joint Task Force
- Sharing of information, increased communication;
- Exchange of good practices;
- Specific electoral expertise;
- (Early) identification and formulation missions and ad hoc missions throughout implementation;
- -EUEOM recommendations as starting point for electoral assistance interventions;









## Main challenge remains 2009 and beyond

#### To implement the strategy for effective electoral assistance:

- cover the whole electoral cycle in such way that will permit to a) engage in long term reforms and implement activities in a cost-effective manner; b) respond to specific needs with short ad-hoc interventions
- ensure synergies with other activities in the area of democratic governance
- ☐ focus on long term institutional strengthening and capacity development of EMB and civil society in a sustainable manner rather than focusing solely on training needs for procedures related to a given electoral event,











## What next? 2009 and beyond

- More tools and methodologies;
- More collaboration and coordination;
- More quality support to projects;

and also

- More implementing modalities (eg, NEC Rwanda, EC procedures)
- More partners (eg, African / regional organizations);
- More ... than elections ( long term support programmes linking elections, parliaments, RoL, civil society, media, ...)





